

Agenda Item:

Joint Public Health Board

8a

Bournemouth, Poole and Dorset councils working together to improve and protect health

Date of Meeting	8 February 2016
Officer	Director of Public Health
Subject of Report	2015/16 Commissioning Plan Update: 0-19 Children’s Services
Executive Summary	<p>This paper provides the Board with an update on:</p> <ul style="list-style-type: none"> • Progress and service improvement to date for health visiting, breastfeeding peer support and school nursing commissioning • 2016/17 commissioning intentions and progress • Governance and partnership arrangements to ensure future commissioning options support outcomes effectively <p>The paper proposes a future agenda item to discuss commissioning options following health visitor service review and further engagement with partners</p>
Impact Assessment:	<p>Equalities Impact Assessment:</p> <p>Equality and diversity implications were considered in developing and agreeing the Public Health Dorset commissioning intentions plan. There are no further equality or diversity implications arising from this report.</p>
<p><i>Please refer to the protocol for writing reports.</i></p>	<p>Use of Evidence:</p> <p>Evidence and consultation have informed current commissioning intentions and service models. A wider evidence review for public</p>

	<p>health nursing and programme of engagement is being undertaken to inform future service development, including through a health visiting service review.</p> <p>Budget: all commissioning plans are within current budgets. Once future grant allocations have been confirmed, scenarios will be scoped in more detail.</p> <p>Risk Assessment: Having considered the risks associated with this decision using the County Council's approved risk management methodology, the level of risk has been identified as: Current Risk: LOW Residual Risk LOW</p> <p>Other Implications: None</p>
<p>Recommendation</p>	<p>That the Board notes:</p> <ul style="list-style-type: none"> • The progress made to date in health visiting and school nursing • The commissioning plan for 2016/17 and approach to appraising future commissioning, and joint commissioning, options <p>That the Board agrees:</p> <ul style="list-style-type: none"> • The proposal to bring back an appraisal of commissioning options to a future Joint Public Health Board meeting later this year
<p>Reason for Recommendation</p>	<p>Assurance of 15/16 commissioning plans</p>
<p>Appendices</p>	<p>None</p>
<p>Background Papers</p>	<p>None</p>
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1. Background

- 1.1 School nursing commissioning transferred to Local Authorities in 2013, with health visiting commissioning joining more recently in October 2015. Dorset Health Care is the main provider of both services, with a small service provided in the West by Virgin Doctors Ltd. Dorset Clinical Commissioning Group provides the clinical governance and quality oversight for Dorset Healthcare as a provider of health services.
- 1.2 To improve population outcomes and experience of service use, both health visiting and school nursing need to align closely with a range of other services for children and families. The above services support a range of Local Authority and NHS outcomes and offer the safety net to reduce the numbers of families that transition from low to high risk. By focusing on prevention and early intervention they aim to:
 - a) Support good social and emotional wellbeing in children;
 - b) Increase rates of breastfeeding, healthy eating and physical activity;
 - c) Provide care that helps keep children healthy and safe;
 - d) Support prevention of some serious communicable diseases;
 - e) Improve readiness for school and learning;
 - f) Detect a range of risk factors early (including developmental delay, ill health, concerns about safety, growth disorders, obesity and a wide range of social and other factors that can influence health and wellbeing in families).
- 1.3 The 0-5 Public Health Commissioning Group (a multi-agency group with representatives from the Bournemouth, Poole and Dorset local authorities and Dorset CCG) oversees the commissioning of health visiting. The commissioning of school nursing was informed by a multi-agency group that met throughout early 2015; this group is being revised and re-established in 2016 to further engage partners in 5-19 service development.

2. 2015/16 Service Review and Improvement

- 2.1 Partners are currently engaged in reviewing the health visiting and staff allocation to define the future service model, focus and skill-mix with partners and providers. In the meantime, a number of areas of service improvement have been developed to improve commissioning alignment and joint working between partners in 2015/16:
 - a) Public Health Dorset has led development of a pan-Dorset memorandum of agreement to improve joint working between health visitors and children's centres. Implementation is now being led by multi-agency groups in each of Bournemouth, Poole and Dorset and is supporting alignment of both commissioning (e.g. identification of shared outcomes and priorities) and provision (e.g. improving information sharing, developing clear multi-agency pathways and aligning training to improve outcomes and family's experience of joined up support).
 - b) We are now extending this work to improve the way that maternity services and breastfeeding peer support work with children's centres and health visiting services.

- c) With parental consent, Dorset Healthcare shares details of new births with children's centres across Dorset, Bournemouth and Poole. This is intended to increase children's centre registration and support the service to engage those families with greatest potential to benefit early.
 - d) A one-year pilot project is arranging to second a Poole health visitor into the Local Authority multi-agency Families First team. The new 'specialist' role will support the team in work with families at high risk of poor outcomes including the need for child safeguarding.
 - e) Following a national directive, the pan-Dorset health visiting service now provides services for a locally resident population (historically, services were provided for those children registered with a Dorset, Bournemouth or Poole GP).
- 2.2 A school nurse review was completed in 2015. Findings from the review informed a service improvement plan for Dorset Health Care in 2015/16. Dorset Healthcare's current focus on improving delivery includes:
- a) Development of clear pathways and processes to identify and support the health needs of children out of school;
 - b) Service development linked to the CAMHS transformation plan (including leadership in schools to improve emotional health and wellbeing and joint working with CAMHS) and the pan-Dorset Emotional Well-being and Mental Health Strategy;
 - c) Leading work with partners to define the school nurse role for safeguarding roles and supporting work with other health agencies to ensure appropriate representation and input to case conferences and other processes;
 - d) Agreement of sustainable approaches to providing sex and relationships education across Dorset;
 - e) Reviewing workforce deployment to ensure that the service is appropriately focused to meet local needs (Public Health Dorset has completed a school age needs assessment to inform this process).

3. 2016/17 Commissioning Plans

- 3.1 In light of the current review of health visiting and potential benefit of aligning re-commissioning of both services, services for 2016/17 will continue to be delivered by Dorset Healthcare. New contracts will be issued directly by Dorset County Council; historically, this has been arranged via the CCG and NHS England. This gives us the opportunity to reinforce the ways of working, including alignment with other services.
- 3.2 The contract will be non-compliant (unlawful), as it represents spend that has not been subject to competitive tender, as required to do so under Public Regulations 2015 and EU Legislation. A monitoring officer report has been submitted in respect of 0-19 Children's Services. Future re-commissioning will be subject to competitive tender.

4. Longer Term Commissioning Plans

- 4.1 The future service models for 0-5 and 5-19 public health services are being discussed with partners. The health visiting service review will allow us to fully understand the

current delivery model, outcomes and value for 0-5 year olds and their families. The 0-5 Public Health Commissioning Group, and soon to be re-instated 5-19 group, will ensure that Local Authority and CCG partners are fully involved in the design of future models, skill mix and equity of workforce allocation.

- 4.2 The future commissioning model is being discussed with a range of partners across Bournemouth, Poole and Dorset. There are a number of programmes and Boards exploring and leading the development of future models for Children's Commissioning pan-Dorset and Public Health Dorset is discussing models for 0-5 and 5-19 Public Health and joint commissioning within a range of settings including:
 - a) Three Children's Trust Boards and Early Help (or Forward Together) Boards;
 - b) Dorset CCG's Maternity and Family Health Clinical Delivery Group (including the Integrated Community Health Services Workstream and emotional health and wellbeing strategy refresh);
 - c) Pan-Dorset Joint Commissioning Partnership, Director of Children's Services meetings and the Joint Commissioning Operational Group (including the Integrated Community Health Services Workstream and emotional health and wellbeing strategy refresh).
- 4.3 The current view is that services could be re-commissioned from 2017/18 and timeframes will continue to be discussed with partners following the service review and further engagement.
- 4.4 It would be timely to bring an appraisal of commissioning options to a future Joint Public Health Board meeting later this year.

Dr David Phillips
Director of Public Health
January 2016